

# Going Green? Ex-post Valuation of a Multipurpose Water Infrastructure in Northern Italy

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## Abstract

A contingent valuation approach is used to estimate how households value different multipurpose infrastructures (conventional or green) for managing flood risk and water pollution. As a case study we consider the Gorla Maggiore water park located in the Lombardy Region, in Northern Italy. The park is a neo-ecosystem including an infrastructure to treat waste water and store excess rain water, built in 2011 on the shore of the Olona River in an area previously used for poplar plantation. This park is the first one of this type built in Italy. A novel aspect of our research is that it not only considers the values people hold for different water ecosystem services (pollution removal, recreative use, wildlife support, flood risk reduction), but also their preferences for how those outcomes are achieved (through conventional or green infrastructures). The results indicate that the type of infrastructure delivering the ecosystem services does have an impact on individuals' prefer-

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ences for freshwater ecosystem services. Households are willing to pay from 6.3 to 7.1 euros per year for a green infrastructure (compared to a conventional one), with a premium up to 16.5 euros for a surrounding made of a park. By considering the type of infrastructure within the choice model, we gain a richer understanding of the relationship between social welfare and freshwater ecosystem services.

*Keywords:* ecosystem services, green infrastructure, nature-based solution, economics, contingent valuation

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## 1. Introduction

Green infrastructures “comprise of all natural, semi-natural and artificial networks of multifunctional ecological systems within, around and between urban areas, at all spatial scales” (Tzoulas et al., 2007). Green infrastructures then refer to the living network of green spaces, water and other environmental features in both urban and rural areas. This concept is often used in an urban context to cover benefits provided by trees, parks, gardens, woodlands, rivers and wetlands. There is a long list of potential benefits provided by green infrastructures that the European Environmental Agency (2011) reviewed and classified in ten broad topics: biodiversity/species protection, climate change adaptation, climate change mitigation, water management, food production and security, recreation well-being and health, land values, culture and communities. Recently, the European Commission (2013) has defined green infrastructure as “a strategically planned network of natural and semi-natural areas with other environmental features designed and managed to deliver a wide range of ecosystem services”.

17 A large literature identifying the benefits to be expected from green in-  
18 frastructure has developed in the last decades. Among others, Tzoulas et  
19 al. (2007) have reviewed the literature on green infrastructure in relation-  
20 ship with ecosystem health, human health and human well-being. Wang et  
21 al. (2014) have summarized the literature from different disciplines to syn-  
22 thesize the knowledge on the effects of green infrastructures on the indoor  
23 environment and human comfort in urban areas.

24 Despite the abundant literature in urban planning (Gill et al., 2007; Pugh  
25 et al., 2012; Ellis, 2013), published economic analyses focusing on green in-  
26 frastructures remain still quite limited. Jim and Chen (2006) have used a  
27 contingent valuation method to evaluate the recreational amenities of ur-  
28 ban green spaces in Guangzhou, China. Using the same valuation approach,  
29 López-Mosquera and Sánchez (2011) have shown that a higher environmen-  
30 tal and social awareness is associated with a higher willingness to pay for  
31 the Monte de San Pedro Natural Park, a peri-urban green space located in  
32 Coruña (Spain). In the same vein, Mell et al. (2013) value the development  
33 of green infrastructure investments (trees) in the urban core of Manchester,  
34 UK. Benefits and costs of street trees have been also assessed in Lisbon,  
35 Portugal (Soares et al., 2011) and in Portland, US where it has been shown  
36 that the number of street trees fronting the property and crown area within  
37 30.5m of a house positively influence sales price (Donovan and Butry, 2010).  
38 Wilker and Rusche (2014) have used a contingent valuation approach to value  
39 different types of green infrastructures in Esslingen, Germany. They analyze  
40 how the elicited willingness to pay can be integrated in regional planning  
41 policies. Use of economic valuation to create public support for green infras-

42 tructures is also discussed in Vandermeulen et al. (2011). The perspective of  
43 Baptiste, Foley, and Smardon (2015) is a little bit different since the authors  
44 focus on the factors that influence the public’s willingness to implement green  
45 infrastructures on private properties.

46 Our paper aims at contributing to the literature providing economic val-  
47 ues for green infrastructures. Our specific focus is on green infrastructures  
48 dedicated to water pollution removal and flood risk management. As a case  
49 study we consider the Gorla Maggiore water park located in the Lombardy  
50 Region, in Northern Italy. This park is a neo-ecosystem including a green  
51 infrastructure to treat waste water and store excess rain water, built in 2011  
52 on the shore of the Olona River in an area previously used for poplar plan-  
53 tation. The Gorla Maggiore park is the first one of this type built in Italy.  
54 We contribute to the literature on valuation of green infrastructures in three  
55 different ways. First, our research considers the values people hold for differ-  
56 ent water ecosystem services (pollution removal, recreative use, biodiversity,  
57 flood risk reduction) and also their preferences for how those outcomes are  
58 achieved (through conventional or green infrastructures). By considering  
59 the type of infrastructure within the choice model, we gain a richer under-  
60 standing of the relationship between social welfare and freshwater ecosystem  
61 services. Second, we propose the first application of the *attribute-based* con-  
62 tingent valuation approach developed by Moore, Holmes, and Bell (2011)  
63 to the context of ecosystem services. Third, our valuation study has been  
64 conducted ex-post, a few years after the construction of the Gorla Maggiore  
65 water park. Since people have already benefited from the services provided  
66 by this park, this might reduce the hypothetical concerns usually attributed

67 to using a stated preference approach.

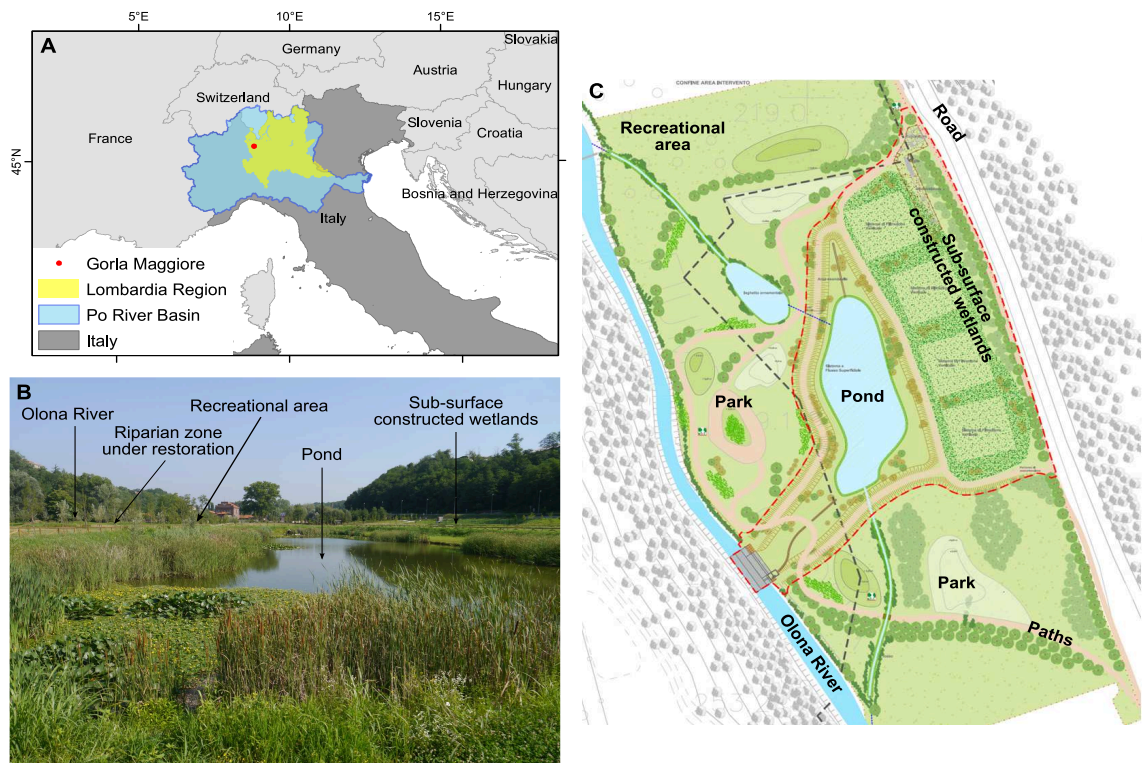
68 The remaining of the paper is organized as follows. Section 2 describes  
69 our case study in Italy and Section 3 is devoted to presenting the design of  
70 the contingent valuation survey and its administration. The results of the  
71 econometric model are reported in Section 4, and Section 5 concludes the  
72 paper.

## 73 **2. The Gorla Maggiore water park**

74 The municipality of Gorla Maggiore (located in the Lombardy Region, in  
75 Northern Italy, Fig 1) operates a typical combined sewer system designed to  
76 collect rainwater runoff, domestic sewage, and industrial wastewater in the  
77 same pipe network. Most of the time, the combined sewer system transports  
78 all the sewage to the wastewater treatment plant of Olgiate Olona (located  
79 about 7 km downstream Gorla Maggiore), where it is treated and then dis-  
80 charged in the Olona River. During periods of heavy rainfall, however, the  
81 water volume can exceed the capacity of the combined sewer system and cre-  
82 ates an overflow that is discharged directly into the Olona River. Overflows  
83 contain not only storm water but also untreated human and industrial waste,  
84 toxic materials and debris, and can contribute to local flooding. These events  
85 are frequent in Gorla Maggiore where just between March and August 2014,  
86 70 overflows episodes were registered (Masi et al., 2015). To address this  
87 issue, the Lombardy Regional Authority has reinforced a law (R.R.n.3 from  
88 24 March 2006), compliant with the EU Water Framework Directive, that  
89 forces all municipalities to treat their combined sewer overflow. Constructed  
90 wetlands are starting to be considered as an eco-suitable technology to treat

91 combined sewer overflows Meyer, Molle, Esser, Troesch, Masi, and Dittmer  
92 (2012). In 2011-2012, an innovative green infrastructure was built in Gorla  
93 Maggiore (the first one of this type in Italy) that addresses the issue of water  
94 pollution and flood control.

Figure 1: Location and characteristics of the Gorla Maggiore water park



95 The green infrastructure consists in a set of constructed wetlands, sur-  
96 rounded by a park (Fig 1). All together the constructed wetlands and the  
97 surrounding park form the Gorla water park. This neo-ecosystem was built  
98 on the shore of the Olona River in an area previously used for poplar planta-  
99 tion. The Gorla water park has been developed under the sponsorship of the

100 Lombardy Regional Authority and co-funding by Fondazione Cariplo, and  
101 it has been designed by IRIDRA, an engineering firm founded in 1998 by a  
102 multidisciplinary group of professionals (biology, chemistry, engineering) with  
103 experience in sustainable water management. IRIDRA's field of excellence is  
104 the design of constructed wetlands for wastewater treatment. The whole area  
105 surface of the Gorla water park is about 6.5 ha. It includes (a) a pollutant re-  
106 moval area (1 ha) composed of a grid, a sedimentation tank and four vertical  
107 sub-surface flow constructed wetlands; (b) a multipurpose area (1 ha) with  
108 a surface flow constructed wetland (the pond in Fig 1) with multiple roles,  
109 such as pollution retention (secondary and tertiary treatment), buffer tank  
110 for flood events, maintenance of biodiversity and recreational area; and (c)  
111 a recreational park (4.5 ha) with restored riparian trees, green open space,  
112 walking and cycling paths and some services (e.g. picnic table, toilets, bar)  
113 maintained by a voluntary association (<http://www.calimali.org/>).

114 The Gorla water park is a multi-purpose green infrastructure since it also  
115 includes a leisure and recreational area which is dedicated to a wide range of  
116 activities including educational activities, biking, running, picnicking, animal  
117 watching. In addition, several educational services related to the presence  
118 of fauna are available on the site (water birds and small amphibians) and  
119 advertised by informational panels. Flora is highlighted, especially for the  
120 plants (emerged and floated leaved macrophytes) involved in the water pu-  
121 rification processes. The accessibility is excellent (600 meters from the town  
122 of Gorla Maggiore through a foot path). The park has been particularly well  
123 designed for educative activities with a dedicated small pond where frogs can  
124 be very easily observed, and with many informational panels.

125 To summarize, the Gorla Maggiore water park has been designed to pro-  
126 vide four different types of water ecosystem services:

- 127 • pollution control (reduction of the pollution load discharged into Olona  
128 River by a combined sewer overflow),
- 129 • flood prevention (storage of rainwater and regulation of flow discharge  
130 to the river),
- 131 • recreational use (use of the park by the local population),
- 132 • biodiversity or wildlife support (provide habitats for birds, macroinver-  
133 tebrates or amphibians species, among others).

134 This infrastructure showcases the capacity of human to mimic nature’s  
135 functions. Purely “natural” services such as pollution or flood control have  
136 been enhanced by the use of technologies and large inputs of manufactured  
137 capital. Recreation also results from a strong interaction between capital and  
138 ecosystem processes. In that respect, the Gorla Maggiore park is an example  
139 of ecosystem service co-production, as defined by Lele et al. (2013). The  
140 changes in biophysical variables (e.g. water quantity or amount of treated  
141 water) and improved well-being (e.g. better affect from nature experience)  
142 are the result of physical and cognitive co-production (Palomo et al., 2016).

### 143 **3. The contingent valuation survey**

144 A wide range of economic valuation techniques could have been used to  
145 value the ecosystem services provided by the Gorla Maggiore water park. Due  
146 to its high level of flexibility, our preferred valuation method would have been



147 a discrete choice experiment. However, due to the mode of administration of  
148 the survey (mail) and the fact that the valuation exercise has been conducted  
149 ex-post (i.e. a few years after the construction of the park), we have chosen  
150 to use a contingent valuation (CV) approach. In the absence of a market  
151 price, it provides a direct method for estimating the monetary value of an  
152 environmental resource Mitchell and Carson (1989). A recent application of  
153 the CV to the valuation of water ecosystem services is Pinto et al. (2016).

154 Our CV approach is not standard in two aspects. First, in our work,  
155 respondents will be asked to answer sequentially four CV questions. In each  
156 case, they will have to compare the ecosystem services provided in a refer-  
157 ence scenario (the situation which used to prevail before the construction of  
158 the water park) with those derived from an alternative infrastructure which  
159 was feasible when the park was built. Second, each infrastructure will be  
160 described by a set of attributes. This allows us to examine the tradeoffs  
161 that people are willing to make between ecosystem services provided by the  
162 different infrastructures. But rather than varying the attribute levels across  
163 infrastructures according to a specific design (as it is usual done when using  
164 discrete choice experiment), in our case the combination of attributes for a  
165 given infrastructure is chosen to represent a feasible infrastructure that was  
166 really considered by policy-makers at the time at which the water park has  
167 been built. We have implemented an *attribute-based* CV approach, in the  
168 spirit of what has been done by Moore, Holmes, and Bell (2011) in the con-  
169 text of forest protection programs. However, even if we follow their approach,  
170 ours differs in three dimensions. First, each program is here characterized by  
171 a larger number of attributes (four against two). Second, our attributes are

172 directly related to the provision of ecosystem services, which is not the case  
173 in their work. Third, the context of our study is also different since we focus  
174 on delivery of ecosystem services whereas the main issue they addressed was  
175 conservation of sites.

### 176 *3.1. Development of the survey*

177 The survey has been developed by an interdisciplinary team including  
178 ecologists, biologists, hydrologists and environmental economists. The start-  
179 ing point for developing the survey has been a field trip organized in July  
180 2014 in the Gorla water park. We conducted there different scientific ac-  
181 tivities including sampling in the pond for macroinvertebrates, sampling in  
182 the river for macroinvertebrates, evaluating plant biodiversity in the artifi-  
183 cial wetland and identifying the eco-recreational potential of the area. A first  
184 English version of the survey was then designed following this field trip and  
185 tested internally at the Joint Research Centre of the European Commission  
186 (by four scientists from different disciplines). Some parts of the survey were  
187 then amended and the survey was translated in Italian by an Italian native  
188 speaker. This second version of the survey was then submitted for com-  
189 ments and discussions to some representatives of the municipality of Gorla  
190 Maggiore and to the engineering company who designed the Gorla Maggiore  
191 park. By accounting for these comments (in particular those related to the  
192 payment vehicle to be used) we ended with the final version of the CV survey  
193 consisting of three sections. In the first section, we measure how often indi-  
194 viduals have visited the Gorla Maggiore park in the last 12 months. We also  
195 collect information regarding the type of recreational activities undertaken  
196 by individuals when visiting the park. The second section is the main CV

197 part of the survey. In the third section, we collect some basic socioeconomic  
198 information on respondents and identify protest answers.

199 *3.2. Contingent valuation section of the questionnaire*

200 The survey focuses on the willingness to pay (WTP) for several contingent  
201 valuation scenarios (green or conventional infrastructure providing different  
202 environmental benefits), to be compared to a reference scenario (Fig 2).

Figure 2: Contingent valuation section of the questionnaire

**Alternative projects' choice**

Imagine that the Gorla Maggiore Park is not built and in the site you still find the previous situation: a private poplar plantation. With respect to this reference situation you are asked to choose the best project to prevent the sewage from Gorla Maggiore to pollute the Olona River. To do so, you should value each one of the 4 projects proposed against the poplar plantation.

**Reference situation: Poplar plantation**

The poplar plantation is a private parcel of land where poplars are grown for the production of wood. This ecosystem produce timber but does not provide a lot of ecological services.

**Low pollution control:** during heavy rains part of the Gorla sewage is not treated and the runoff takes a large amount of pollutants to the river.

**Low recreational level:** people cannot access the private area.

**Low biodiversity:** only one plant species is allowed, usually fostered with chemical products.

**Low flood control:** the area does not provide a retention area for an excessive river flow.



Aerial view of the poplar plantation

To get your opinion about the value of these projects, imagine their construction requires a reallocation of public money that would not be used to finance other public services.

Here below we present the 4 alternative projects to the reference situation and we ask for your personal valuation. For the following questions (no.6-9), it is very important that you reflect your real intention. Imagine what the proposed reallocation of public budget means in terms of reduction of public good and services for your household (less money for public schools for example) and what types of benefits you will get from each project.

**Alternative 1: Green infrastructure with park**


This is the present situation. This infrastructure consists of a set of constructed wetlands with a wet retention pond, both surrounded by a recreational park with trees.

**High pollution control:** macrophytes (wetland plants) neutralize pollutants from the sewage before the water is discharged in the Olona River.

**High recreation level:** the pond provides nice aesthetic views and fishing opportunities, the area has been restored with riparian trees and is suitable for outdoor activities.

**High biodiversity:** the area increases habitat availability for birds, dragonflies, amphibians including several endangered species.

**High flood control:** the pond and surrounding area can store water and contribute to decrease the flood impact downstream.



Park

6. What is the maximum amount of your local taxes that you would be willing to allocate to construct this project instead of keeping the poplar plantation? (in euros per household per year for the next 20 years)

0€  20€  4€  30€  8€  40€  12€  50€  16€  75€  > 75€

**Alternative 2: Green infrastructure with poplar plantation**


The infrastructure is a set of constructed wetlands with a wet retention pond and a private poplar plantation (not accessible) around it.

**High pollution control:** macrophytes (wetland plants) neutralize pollutants from the sewage before the water is discharged in the Olona River.

**Medium recreational level:** the pond provides nice aesthetic views and fishing opportunities, but the poplar area is not accessible.

**High biodiversity:** the area increases habitat availability for birds, dragonflies, amphibians including several endangered species.

**High flood control:** the pond and surrounding area can store water and contribute to decrease the flood impact downstream.



Green infrastructure

7. What is the maximum amount of your local taxes that you would be willing to allocate to construct this project instead of keeping the poplar plantation? (in euros per household per year for the next 20 years)

0€  20€  4€  30€  8€  40€  12€  50€  16€  75€  > 75€

**Alternative 3: Conventional infrastructure with park**

The infrastructure consists of a flush tank (buried and covered by grass) and a dry retention pond, both surrounded by a recreational park with trees.

**High pollution control:** the flush tank stores temporarily the sewage running from Gorla during storms. Then this water must be pumped to the wastewater treatment plant of Olgiate Olona.

**Medium recreational level:** the surrounding area has been restored with riparian trees and is suitable for outdoor activities.

**Low biodiversity:** the variety of the living organisms is relatively limited.

**High flood control:** the flush tank and retention pond can store water and contribute to decrease the flood impact downstream.



Park

8. What is the maximum amount of your local taxes that you would be willing to allocate to construct this project instead of keeping the poplar plantation? (in euros per household per year for the next 20 years)

0€  20€  4€  30€  8€  40€  12€  50€  16€  75€  > 75€

**Alternative 4: Conventional infrastructure with poplar plantation**


The infrastructure consists of a flush tank (buried and covered by grass), a dry retention pond and a private poplar plantation (not accessible) around it.

**High pollution control:** the flush tank stores temporarily the sewage running from Gorla during storms. Then this water must be pumped to the wastewater treatment plant of Olgiate Olona.

**Low recreational level:** the infrastructure covered with grass can be muddy after flooding, the poplar area is not accessible.

**Low biodiversity:** the variety of the living organisms is relatively limited.

**High flood control:** the flush tank and retention pond can store water and contribute to decrease the flood impact downstream.



Conventional infrastructure

9. What is the maximum amount of your local taxes that you would be willing to allocate to construct this project instead of keeping the poplar plantation? (in euros per household per year for the next 20 years)

0€  20€  4€  30€  8€  40€  12€  50€  16€  75€  > 75€

**Your preferences**

10. Based on your preferences, how would you prefer the municipality to allocate 100 euros across the following services? (If you put zero to a given service, it means that it is not provided)

(A) Water pollution control \_\_\_\_\_ €

(B) Green recreational areas \_\_\_\_\_ €

(C) Biodiversity protection \_\_\_\_\_ €

(D) Flood protection \_\_\_\_\_ €

TOTAL (A+B+C+D) = 100 €

11. What is your level of concern about the environment?

Very low  High

Low  Very high

Medium



203 *Reference scenario.* We first describe a reference situation in which the whole  
204 area is covered by a private poplar plantation. This situation before the  
205 construction of the Gorla Maggiore park is defined as being the *reference*  
206 *scenario* and is described in the questionnaire as:

207 *“Imagine that the Gorla Maggiore Park is not built and in the*  
208 *site you still find the previous situation: a private poplar planta-*  
209 *tion. [...]. The poplar plantation is a private parcel of land where*  
210 *poplars are grown for the production of wood. This ecosystem*  
211 *produces timber but does not provide a lot of ecological services.”*

212 Since a crucial issue is the good understanding by respondents of the char-  
213 acteristics of the reference scenario, we describe explicitly in the question-  
214 naire the level of ecosystem services provided in terms of pollution reduction,  
215 recreational activities, biodiversity and flood protection associated to this  
216 scenario. As it can be seen in Figure 2, the reference scenario corresponds to  
217 a situation characterized by a low pollution control, low recreational levels, a  
218 low biodiversity and a low flood control. Both the phrasing and the quantifi-  
219 cation of ecosystem services associated to the reference scenario (and also to  
220 the four alternative scenarios) have been discussed and validated by natural  
221 scientists and by IRIDRA, the engineering firm which was responsible for the  
222 design and the construction of the Gorla Maggiore park.

223 The verbal description to quantify ecosystem services associated to the  
224 reference scenario was accompanied by visual aids for facilitating a full under-  
225 standing of the valuation scenarios, see Figure 2. As Mitchell (2002) points  
226 out, visual aids play a vital role both in illustrating the verbal information  
227 and in holding respondents’ attention during the presentation of scenarios.

228 We have used two types of visual aids. First, each ecosystem service (pollu-  
229 tion reduction, recreational activities, biodiversity and flood protection) has  
230 been identified by a specific pictogram. Second, the level of service provision  
231 by associated to a specific color (green for good level, yellow for medium level  
232 and red for bad level).

233 *Contingent valuation scenarios.* We have then proposed sequentially four  
234 different contingent valuation scenarios, again discussed and validated by  
235 IRIDRA and by the representatives of the Gorla Maggiore municipality. The  
236 four scenarios correspond to the exiting water park and to three alternative  
237 infrastructures that had been considered by the representatives of the Gorla  
238 Maggiore municipality. Respondents have been asked to evaluate these sce-  
239 narios in comparison to the reference scenario (private poplar plantation).  
240 We have used the following script:

241        “*With respect to the reference situation you are asked to choose*  
242        *the best project to prevent the sewage from Gorla Maggiore to*  
243        *pollute the Olona River. To do so, you should value each one of*  
244        *the 4 projects proposed against the poplar plantation”*

245 Each scenario has been obtained by combining a type of infrastructure ded-  
246 icated to treat wastewater of the municipality of Gorla Maggiore (either a  
247 *green* or a *conventional* infrastructure) with the possibility to have or not  
248 a recreational park around this infrastructure (either a recreational *park* or  
249 a private *poplar* plantation). In the questionnaire the *green* and the *con-*  
250 *ventional* infrastructure where respectively defined as a set of constructed  
251 wetlands with a wet retention pond, and a flush tank (buried and covered by

252 grass) with a dry retention pond. The recreational *park* was described as an  
253 area with trees designed for recreational activities whereas the private *poplar*  
254 plantation was presented as being non-accessible for recreational activities.  
255 By combining the type of infrastructure and the type of area surrounding,  
256 we get the four contingent valuation scenarios:

- 257 - P1: green infrastructure & park;
- 258 - P2: green infrastructure & poplar;
- 259 - P3: conventional infrastructure & park;
- 260 - P4: conventional infrastructure & poplar.

261 To make people more clearly understand the meaning of these four scenarios,  
262 each of them was described by two pictures (one for the infrastructure and  
263 another for the surrounding area). The pictures which have been shown to  
264 the respondents for each scenario are presented in Figure 2.

265 The level of ecosystem services provided (in terms of pollution reduc-  
266 tion, recreational activities, biodiversity and flood protection) associated to  
267 each scenario was also verbally and graphically presented. For the graphi-  
268 cal representation, we use again some pictograms with a color representing  
269 the level of service provision (green for good level, yellow for medium level  
270 and red for bad level). For the verbal description, we have used the script  
271 presented in Figure 2. It should be mentioned that the four scenarios allow  
272 to achieve a high level of pollution control (a mandatory requirement for the  
273 Gorla Maggiore municipality). However, the technical way to achieve pollu-  
274 tion control significantly differs depending on the green or the conventional

275 infrastructure. The provision of recreational services varies across scenarios  
276 from low in the scenario P4 (conventional & poplar) to high in the scenario  
277 P1 (green & park). The two other scenarios provide an intermediate level of  
278 recreational services. The level of biodiversity is assumed to be high in the  
279 scenario P1 and P2 (green & park and green & poplar) and low in the sce-  
280 nario P3 and P4 (conventional & park and conventional & poplar). Lastly,  
281 the four scenarios result in high flood control. Our approach is then concep-  
282 tually similar to the attribute-based contingent valuation method proposed  
283 by Moore, Holmes, and Bell (2011) in the context of forest protection.

284 *Hypothetical bias of the CV scenarios.* Hypothetical bias and consequential-  
285 ity are a concern for any CV study. It may be an issue in our case since  
286 respondents have been asked to go back in time when considering the set  
287 of alternative infrastructures to be valued. In our setting we minimized the  
288 impact of the hypothetical bias using a cheap talk script:

289 *“Here below we present the 4 alternative projects to the reference*  
290 *situation and we ask for your personal valuation. For the follow-*  
291 *ing questions (no.6-9), it is very important that you reflect your*  
292 *real intention. Imagine what the proposed reallocation of public*  
293 *budget means in terms of reduction of public good and services for*  
294 *your household (less money for public schools for example) and*  
295 *what types of benefits you will get from each project.”.*

296 So we have put some emphasis on the need to provide personal valuation and  
297 to indicate real decision. There is evidence of the efficacy of cheap talk as a  
298 method for diluting the effects of hypothetical bias (Fifer, Rose, and Greaves,



299 2014; de Magistris and Pascucci, 2014) and some studies even suggest that  
300 the hypothetical bias can be totally eliminated by using an adapted cheap  
301 talk (Cummings and Taylor, 1999). In addition, it seems reasonable to think  
302 that the respondents were familiar with all the proposed options: the poplar  
303 plantation was the previous situation (until the construction of the green  
304 infrastructure in 2012), the traditional grey infrastructure is the common  
305 local solution present in the Lombardy region in most of municipalities, and  
306 the green infrastructure is the actual situation. Therefore, in the scenarios  
307 we have combined four elements that were equally known to the local people:  
308 the poplar, the park, the constructed wetland, the traditional retention basin.  
309 This local knowledge is also related to the fact that Gorla Maggiore is a small  
310 municipality in which the construction of the Gorla's water park followed a  
311 highly participatory planning approach (Liquete et al., 2016).

312 *Format of the contingent valuation questions.* We wish to estimate the WTP  
313 for the 4 CV scenarios, in comparison to the reference scenario (poplar plan-  
314 tation). Although a willingness to accept (WTA) approach would have been  
315 a relevant alternative, we have preferred to elicit a WTP since it is known to  
316 be less affected by the hypothetical bias (Arrow et al., 1993).<sup>4</sup>

317 We have chosen to use a payment card (PC) approach, one of the most  
318 popular method for eliciting WTP in environmental valuation where respon-  
319 dents are presented with a set of ordered payment amounts, or bids, and  
320 typically are asked to circle the maximum of the series they would pay for

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<sup>4</sup>Choosing between eliciting WTP and WTA has been highly debated in the academic literature, and existing meta-analyses on hypothetical bias in stated preference reveal significant differences between these two approaches (List and Gallet, 2001; Little and Berrens, 2004).

321 the good under valuation. The PC method was first developed by Mitchell  
322 and Carson (1981). The main advantages and disadvantages of the PC for-  
323 mat as opposed to other methods are fully discussed in Mitchell and Carson  
324 (2013) and some specific examples of empirical comparisons between WTP  
325 through PC and through other formats include (Blaine et al., 2005). In our  
326 case, the bid structure was constructed based on experts' suggestions and  
327 based on the actual construction and maintenance costs of the Gorla Mag-  
328 giore park. It covers a range going from zero euro per household and per  
329 year to more than 75 euros per household and per year.

330 The choice for the payment vehicle is a crucial element for any contingent  
331 valuation survey since it provides the context for payment Morrison, Blamey,  
332 and Bennett (2000). Our pre-tests and the discussions we have had with the  
333 representatives of Gorla Maggiore municipality led to the conclusion that  
334 using a tax increase for funding the infrastructure could not be considered  
335 in the current economic and political context in Italy. Hence, due to the  
336 economic crisis, a lot of people may be per principle opposed to any taxation  
337 increase. We have then decided to use the municipality budget (which is  
338 funded in Italy through local taxes) as a payment vehicle making explicit  
339 that any money dedicated to fund the proposed infrastructure would then  
340 not be available for funding the provision of other municipal public goods.  
341 Although we recognize that this payment vehicle is not fully satisfactory  
342 from an incentive point of view, it is the second-best option in our setting.  
343 The script used for explicating the payment vehicle is presented in Figure 2.  
344 This figure also gives PC questions used for the different contingent valuation  
345 scenarios.

346 *3.3. Survey administration and sampling issues*

347 The mode of administration for CV surveys has been highly debated  
348 in environmental economics (Lindhjem and Navrud, 2011). Mitchell and  
349 Carson (2013) have argued that the preferred mode of administration for CV  
350 surveys is in-person interviews conducted in the respondent's home. The  
351 main rationale is the need to explain complex scenarios using visual aids with  
352 control over pace and sequence. Mitchell and Carson (2013) have however  
353 acknowledged that mail survey may be suitable for surveying respondents  
354 who have familiarity with the good (e.g. recreational users). This is typically  
355 the case here. As a result, the survey has been distributed by mail to all  
356 households living in the municipality of Gorla Maggiore beginning of 2015.  
357 The questionnaire has been included into the newsletter regularly sent by  
358 the municipality to all households, and it has been directly advertised on the  
359 web site of the Gorla Maggiore municipality. Then, households were given  
360 the choice either to directly fill in the questionnaire and to put it back into a  
361 dedicated urn at the townhall of the municipality, or to fill the questionnaire  
362 online on a dedicated web site (EU-survey).

363 In total, 1,600 questionnaires have been distributed to households living  
364 in Gorla Maggiore. We have received 71 full questionnaires (25 from EU-  
365 survey, and the remaining from the dedicated urn at the townhall of the  
366 municipality). This translates to a low response rate (4.4%) which is not  
367 surprising given the Italian economic and political context and the fact that  
368 we have used a mail survey. This raises however some issues related to the  
369 representativeness of our sample we discuss below.

370 A few papers have questioned the use of survey data in case of low re-

Table 1: Socio-economic characteristics of the respondent sample

Variable	Italy	Lombardy	Gorla Maggiore	Our sample
Household size (in 2014)	2.34	2.26	2.45	2.86
Female (in 2014)	51.5%	51.2%	50.2%	38.0%
Average age population above 18 (in 2014)	51.1	51.3	51.5	54.8
Household annual income (in 2012)	29,436	34,097	29,120*	30,794
Population economically active (in 2011)	50.8%	54.8%	53.8%	53.5%

\*: for municipalities in Lombardy with less than 2,000 inhabitants  
 Socio-economic data for Italy, Lombardy and Gorla Maggiore come from ISTAT.

371 sponse rates (Keeter et al., 2006; Smith, 2009; Rindfuss et al., 2015). A  
 372 consensus which emerges from these works is that a low response rate does  
 373 not necessarily lead to biased results. For example, Smith (2009) conducted  
 374 a study in the US with a mail-out mail-back survey. After obtaining an ini-  
 375 tial low response rate, he selected a small sub-sample of non-respondents,  
 376 and used financial incentives to improve response rate. Comparing the low  
 377 and high-response surveys, Smith (2009) reports no evidence of bias in the  
 378 low-response survey.

379 In Table 1 we compare some selected socioeconomic characteristics of  
 380 our respondent sample with the characteristics of the population living in  
 381 Gorla Maggiore, in Lombardy and in Italy. On average the household size in  
 382 our sample is higher than what is reported by the Italian National Institute  
 383 for Statistics (ISTAT) for the municipality of Gorla Maggiore in 2014 (2.86  
 384 versus 2.45 persons per household). With 38.0% only, females are under-

385 represented in our sample. On average, our respondents are slightly older  
386 than inhabitants in Gorla Maggiore. The average annual household income  
387 in our sample is 30,794 euros. This amount is in between what is reported for  
388 Italy (29,436 euros) and for Lombardy (34,097 euros). Lastly the percentage  
389 of respondents considered as economically active (i.e currently employed and  
390 unemployed) in our sample matches very well the data reported by ISTAT  
391 for Gorla Maggiore in 2011. Although we do not claim that our sample is  
392 representative of the population living in the municipality of Gorla Maggiore,  
393 the previous analysis suggests no indication of strong differences with ISTAT  
394 data for the municipality of Gorla Maggiore based on the observable charac-  
395 teristics presented in Table 1, with the exception of the share of females.

#### 396 **4. Empirical results from the contingent valuation survey**

##### 397 *4.1. Use and perception of the Gorla Maggiore park*

398 The first part of the questionnaire has been dedicated to collect data  
399 related to the way the Gorla Maggiore park is used and perceived by the  
400 respondents. On average, each respondent has visited the park a little bit  
401 more than 25 times over the last 12 months (SD is 31.89). In our sample, the  
402 annual number of visits varies from 0 (for 5 respondents) to more than twice  
403 a week (for 7 respondents). The average typically size of the group when  
404 the respondent goes to the park is 2.43 (SD is 1.27), varying from 1 (for 14  
405 respondents) to more than 5 (for 4 respondents). Respondents typically live  
406 in the proximity of the park. The average distance to the park is 1.38 km  
407 (SD is 0.74). For 27 respondents the distance to the park is less than 1 km.

408 Next, each respondent has been proposed a list of 8 possible recreational

Table 2: Frequency of recreational activities in the Gorla Maggiore Park

Activity	Never	Sometimes	Often	Sometimes or Often
Walking or dog walking	5	16	36	52
Running or biking	10	19	17	36
Educating children to nature	18	11	8	19
Playing with kids	19	12	5	17
Picnicking	30	4	0	4
Watching wildlife (birds/frogs)	8	18	18	36
Sightseeing / enjoying nature	1	22	32	54
Sunbathing	27	9	1	10

Number of respondents having practiced a given activity in the last 12 months

409 activities, see Table 2. Each respondent has then been asked how often he has  
 410 practiced each activity in the last 12 months. Sightseeing and walking / dog  
 411 walking are by far the two types of recreational activity which are the most  
 412 often undertaken by park visitors. 36 respondents have declared that they  
 413 go to the park at least time to time for running or biking, or for watching  
 414 wildlife. Educational or leisure activities with kids are also mentioned by  
 415 some respondents. The main insight we get from Table 2 is that the Gorla  
 416 Maggiore is used for wide range of recreational activities.

#### 417 *4.2. Preliminary analysis of answers to contingent valuation scenarios*

418 Now we move to the answers given by the respondents to the four con-  
 419 tingent valuation scenarios P1, P2, P3 and P4 described above.

420 Table 3 gives some statistics on the maximum amount of money each  
 421 respondent is ready to allocate to each contingent valuation scenario (in euro

Table 3: Descriptive Statistics on WTP per contingent valuation scenario

	Mean	Std. Dev	Min	Max	Observations
Full sample					
P1: green infrastructure & park	26.20	20.45	0	75	71
P2: green infrastructure & poplar	9.28	12.13	0	45	58
P3: conventional infrastructure & park	5.39	12.46	0	75	61
P4: conventional infrastructure & poplar	3.20	10.28	0	75	61
Sample without false zeros					
P1: green infrastructure & park	28.19	19.83	0	75	66
P2: green infrastructure & poplar	10.15	12.34	0	45	53
P3: conventional infrastructure & park	5.88	12.90	0	75	56
P4: conventional infrastructure & poplar	3.48	10.69	0	75	56

Willingness to pay in euro per year and per household.

422 per year and per household for the following twenty years). We interpret this  
423 amount of money as a WTP for the corresponding scenario.

424 In a contingent valuation analysis, it is important to make the distinction  
425 between the “true zero bids” corresponding to respondents having indicated  
426 that they are not willing to pay anything because they are truly averse or in-  
427 different to the good for which a WTP is solicited from “false zero bids” which  
428 correspond to respondents having reported a zero WTP even though her true  
429 value for the good in question is positive, Hanley, Wright, and Alvarez-Farizo  
430 (2006). False zero bids may be categorized into three types. The first are  
431 “protest bids”, where the respondent reports a zero bid for reasons other than  
432 the respondent placing a zero value on the good in question. The second are  
433 “do not know” responses, where the respondent is simply uncertain about the  
434 amount they are willing-to-pay, noting that this amount could of course be  
435 zero. Third, some respondents may have stated a zero bid because the task  
436 of selecting options is too complex (i.e., they have difficulties understanding  
437 or answering the choice questions).

438 To identify protest answers, respondents having reported zero WTP for  
439 the four proposed scenarios have been asked if they agree or disagree with  
440 the six following reasons: “1- I am not confident that the money will be used  
441 efficiently by the municipality”, “2- I am against any tax expenses”, “3- I  
442 prefer the money to be spent on more important things”, “4- I cannot afford  
443 to pay any tax”, “5- I believe that the park should not be paid by me but  
444 directly by a central administration” and “6- I will never go to the park”. All  
445 respondents have also been asked to state if the survey was clear, which is  
446 the case for 95.6% of respondents. Among the 6 respondents having reported



447 zero WTP for the four proposed scenarios, 5 who have selected at least one of  
448 the reason 1-, 2- or 5-, can be classified as “false zeros”. In Table 3 we then  
449 report some statistics on WTP per scenario first based on the full sample  
450 and second on a subsample excluding “false zeros”.

451 Table 3 calls for a few comments. First, whatever the sample considered  
452 there are significant differences across the WTP per scenario which varies  
453 from around 3 euros per household and per year for scenario P4 (conven-  
454 tional infrastructure with poplar plantation) to 26 to 28 euros for P1 (green  
455 infrastructure with park). Second, for a given surrounding area respondents  
456 have a higher WTP if the infrastructure is green compared to the conven-  
457 tional one. Considering the sample without “false zeros”, passing from a  
458 conventional to a green infrastructure increases the WTP by 6.67 euros per  
459 respondent and per year for a surrounding made of poplars and by 22.31  
460 euros per respondent and per year for a surrounding made of a park. Third,  
461 compared to the three other scenarios, we find a much higher WTP for P1  
462 which corresponds to the green infrastructure with park (the one which has  
463 been built in the Municipality of Gorla Maggiore). This may be related to  
464 the specific attributes of P1 but it may also be the result of a strong “endow-  
465 ment effect” since P1 is the infrastructure which has been really built. The  
466 “endowment effect” refers to the theory that explains observed gaps between  
467 WTP and willingness to accept (WTA) by some feature of human preferences  
468 that leads owners to resist selling goods because (a) selling is perceived as  
469 “losing” the endowed good, and (b) individuals are generally loss averse Plott  
470 and Zeiler (2005). The “endowment effect” has been highly documented in  
471 contingent valuation studies, see Tuncel and Hammitt (2014). One should

472 lastly point out that there may be some other explanations for the higher  
473 WTP attributed by respondents to P1. These possible explanations include  
474 the presence of an income effect, of transaction costs, the absence of credible  
475 substitutes to the existing park and the limited incentives to learn about  
476 preferences for a hypothetical transaction.

477 To gain some insights on how WTP differs across individuals, we provide  
478 in Table 4 the WTP for scenario P1 (green infrastructure & park) for several  
479 subsamples.

480 As expected, the WTP increases with number of visits to the park during  
481 the last 12 months, from 21.40 for respondents reporting no visits to 35.70  
482 euros for those having visited the park more than 20 times. The WTP for  
483 respondents located less than 1km from the park and for those located more  
484 than 2km from the park are not statistically different at 5%. The WTP does  
485 not appear to vary with the distance to the park. Respondents who have a  
486 low appreciation of the overall quality of the Gorla Maggiore Park report a  
487 low WTP (24.80 euros) but they represent only a small fraction of the sample  
488 (5 respondents).

489 Concerning the socioeconomic characteristics, we find a significantly lower  
490 WTP for oldest respondents. The average WTP for respondents over 50  
491 years is only 22.44 euros per year. One should however be careful with in-  
492 terpreting this result as a pure age effect since oldest respondents may have  
493 some specific characteristics affecting their WTP (i.e. low income or low  
494 frequency of park visit). We find a significant income effect, especially for  
495 the poorest respondents. The average WTP for households reporting an an-  
496 nual income lower than 15,000 euros is only 16.40 euros per household. It is

Table 4: WTP for scenario P1 (green infrastructure & park) by subsample

	Mean	Std. Dev	Min	Max	Observations
Number of visits per year					
– None	21.40	19.93	0	45	5
– [1,20]	24.54	15.12	0	62.5	38
– >20	35.70	24.75	0	75	23
Distance to the park (in km)					
– $\leq 1$	27.14	19.30	0	75	25
– ]1,2]	28.46	20.20	0	75	32
– >2	30.11	22.11	0	75	9
Level of appreciation of the park					
– Low	24.80	31.15	2	75	5
– Medium	27.01	15.89	0	62.5	30
– High	30.40	21.59	0	75	29
Age of respondent (in years)					
– $\leq 40$	35.28	23.34	2	75	16
– ]40,50]	34.03	17.02	10	75	15
– >50	22.44	17.88	0	62.5	35
Household income (in euros per year)					
– $\leq 15,000$	16.40	18.38	0	45	15
– ]15,000 to 30,000]	31.14	19.95	2	75	29
– > 30,000	32.34	18.22	0	75	22
Sex of respondent					
– Female	28.56	21.93	0	75	24
– Male	27.98	18.80	0	75	42

Willingness to pay in euro per year and per household, false zeros excluded.

497 approximately equal to half of the WTP reported by wealthier households.  
498 Lastly, our results do not reveal any significant difference between female  
499 and male WTP. This result is important since, as discussed previously, fe-  
500 males are under-represented in our sample. Since sex does not matter, we do  
501 not anticipate that the under-representation of females will affect our final  
502 estimates of the WTP.

#### 503 *4.3. Econometric analysis of WTP*

504 When analysing data obtained from a PC contingent valuation survey,  
505 it is unclear what assumptions should be made regarding respondent's true  
506 WTP. A standard approach is to assume that the WTP follows a normal  
507 distribution. The valuation function can then be represented by:

$$WTP_i^* = X_i' \beta + \epsilon_i \quad (1)$$

508 where  $WTP_i^*$  denotes the true WTP for respondent  $i$ ,  $X_i$  a vector of explana-  
509 tory variables and  $\epsilon_i$  a random component following a normal distribution  
510 with mean zero and standard deviation  $\sigma$ .

511 A standard procedure to estimate Equation (1) is to assume that the  
512 true WTP is the midpoint between the highest amount to which the re-  
513 spondent said "yes" and the lowest amount to which she said "no" Cameron  
514 (1987). This approach allows direct estimation of WTP, thus no assump-  
515 tions are made regarding the functional form of respondents' utility or the  
516 error structure of the data. A straightforward analysis consists then in sim-  
517 ply regressing the stated WTP on various explanatory factors but Cameron  
518 (1987); Cameron and Huppert (1989) have showed however that this type of

519 analysis is generally not efficient.

520 An alternative is to explicitly consider the structure of data obtained from  
521 a PC contingent valuation survey. Since respondents are asked to select the  
522 maximum amount of money they would pay for the good under valuation,  
523 it means that the individual's WTP is bounded by the largest amount they  
524 agreed to pay and the smallest amount they refused (interval censoring).  
525 If the highest payment is chosen, the WTP is assumed to be located some-  
526 where above this payment (right-censoring). If the lowest payment is chosen,  
527 the WTP is supposed to be below this payment (left-censoring). The usual  
528 parametric approach to estimate the valuation function with censored data  
529 in the dependent variable is the "interval data model" Cameron and Hup-  
530 pert (1989). When considering the interval data model, the contribution of  
531 each response to the likelihood function is given by the probability that the  
532 latent WTP value falls within the chosen interval. This probability is then  
533 found by taking the integral of the conditional probability density function  
534 over the range of WTP indicated by the interval response, but the specific  
535 form for the probability depends upon the type of censoring in the interval  
536 data model (interval censoring, right-censoring or left-censoring). Interval  
537 censoring corresponds to the case where  $WTP^*$  lies in the bracket bounded  
538 by the payment chosen and the next amount in proposed list denoted  $t_{li}$   
539 and  $t_{ui}$ . In the right-censoring case,  $WTP^*$  is greater than  $t_{li}$  whereas the  
540 left-censoring case correspond to a  $WTP^*$  lower than  $t_{ui}$ . The conditional

541 probability of observing each case for respondent  $i$  writes:

$$P(WTP_i^* | X_i) = \begin{cases} \Phi\left(\frac{t_{ui} - X_i' \beta}{\sigma}\right) - \Phi\left(\frac{t_{li} - X_i' \beta}{\sigma}\right) & \text{if interval-censoring} \\ 1 - \Phi\left(\frac{t_{li} - X_i' \beta}{\sigma}\right) & \text{if right-censoring} \\ \Phi\left(\frac{t_{ui} - X_i' \beta}{\sigma}\right) & \text{if left-censoring} \end{cases} \quad (2)$$

542 where  $\Phi$  is the cumulative standard normal density function. The corre-  
 543 sponding log-likelihood function is made of three parts, which correspond to  
 544 interval-censoring, left-censoring and right-censoring observations.

545 Since each respondent is asking to answer several CV questions, our ap-  
 546 proach requires further generalization of the model presented above. Multiple  
 547 responses per individual are likely to induce some degree of correlation within  
 548 responses Moore, Holmes, and Bell (2011). To control for potential intra-  
 549 individual correlation, we used a random effects panel model, which assumes  
 550 that intra-individual correlation is randomly distributed over the sampled  
 551 population. A random effects model with normally distributed errors and  
 552 latency in the dependent variable yields

$$WTP_{ij}^* = X_{ij}' \beta + u_i + \epsilon_{ij} \quad (3)$$

553 with  $u_i$  follows a normal distribution with mean zero and standard deviation  
 554  $\sigma_u$  and  $\epsilon_{ij}$  follows a normal distribution with mean zero and standard de-  
 555 viation  $\sigma_\epsilon$ . In Equation (3),  $WTP_{ij}^*$  is the latent value known to individual  
 556  $i$  in response to the  $j$ th question but unobserved by the researcher,  $X_{ij}$  is  
 557 a vector of the data for that response, and  $\beta$  is a vector of coefficients. In  
 558 the random effects model the error is decomposed into two components. The

559 term  $u_i$  is a random error that varies across individuals but is constant within  
560 an individual's set of responses. The term  $\epsilon_{ij}$  is a random error that can vary  
561 across individuals and responses. The two error components,  $u_i$  and  $\epsilon_{ij}$ , are  
562 assumed to be independent and identically distributed and independent of  
563 each other. The conditional probability of observing a sequence of choice  
564 for individual  $i$  for all CV questions is obtained from Equation (2) by multi-  
565 plying the corresponding probabilities. The model has been estimated using  
566 the random effects interval data model (xtintreg) with the Stata statistical  
567 package.

568 We present in Table 5 some random-effects regression models. Model 1  
569 only includes the type of infrastructure valued. Model 2 includes in addition  
570 some socioeconomic characteristics of respondents. The two first columns  
571 correspond to the full sample whereas in columns 3 and 4 the false zeros  
572 have been excluded.

573 Three dummy variables have been introduced for describing the scenario  
574 under consideration. Green infrastructure is a dummy variable equal to 1 if  
575 the infrastructure considered is green (the reference category is a conventional  
576 infrastructure). Park is a dummy variable equal to 1 if the surrounding area  
577 is a recreational park (the reference category is a private poplar plantation).  
578 Since the previous analysis has suggested that there might be a premium  
579 for the scenario combining the green infrastructure and a recreational park,  
580 a third dummy variable has been added to account for this situation. As  
581 explanatory variables, we have introduced a dummy variable for respondents  
582 indicating that there is at least one child below 18 years in their household  
583 and another dummy variable equal to 1 if the the respondent is over 50 years

Table 5: Random-effects regression models

	Full sample		Sample without false zeros	
	M1	M2	M1	M2
Green infrastructure (0/1)	6.30*** (1.82)	6.59*** (1.87)	6.88*** (1.89)	7.11*** (1.92)
Park (0/1)	2.17 (1.79)	2.28 (1.84)	2.36 (1.85)	2.44 (1.89)
Green infrastructure & Park (0/1)	14.72*** (2.53)	15.52*** (2.60)	15.91*** (2.62)	16.47*** (2.67)
Dummy if children below 18 (0/1)		-0.41 (2.74)		-0.73 (2.73)
Dummy respondent age over 50 (0/1)		-2.94 (2.56)		-2.10 (2.59)
Dummy for annual number visit > 20 (0/1)		6.73*** (2.43)		7.84*** (2.50)
ln household annual income (euros)		6.83*** (2.33)		6.23*** (2.39)
Constant	2.58 (1.68)	-68.20*** (24.16)	2.64 (1.73)	-62.76** (24.74)
$\sigma_u$				
Constant	8.82*** (1.10)	7.63*** (1.04)	8.76*** (1.14)	7.59*** (1.06)
$\sigma_e$				
Constant	9.77*** (0.57)	9.79*** (0.45)	9.68*** (0.56)	9.67*** (0.48)
Log likelihood	-737.59	-691.18	-657.67	-626.92
N. of obs.	249	237	229	221

Estimated coefficients and standard errors in parentheses.

\*\*\*, \*\*, \* respectively for significant at 1, 5 and 10%.



584 old. Household income is introduced in logarithm and we also control for the  
585 frequency of visits to the park.

586 Table 5 calls for some remarks. First, both the sign and the order of  
587 magnitude of the estimated coefficients are very similar across models. Con-  
588 cerning the characteristics of the scenarios under study, we find a positive  
589 and significant WTP for the green infrastructure (compared to the conven-  
590 tional one). Depending upon the model considered the WTP for a green  
591 infrastructure varies from 6.3 to 7.1 euros per household and per year (for  
592 a twenty years time horizon). We also find a positive (but not significant)  
593 WTP for a park varying from 2.2 to 2.4 euros per household and per year.  
594 The most interesting finding is given by the positive and highly significant  
595 coefficient for the interaction between the green infrastructure and the park.  
596 There is a specific premium for a project combining a green infrastructure  
597 together with a recreational park. This premium is quite significant in terms  
598 of amount of money since it varies from 14.7 to 16.5 euros per household  
599 and per year, depending upon the model considered. Our results suggest  
600 that people in Gorla Maggiore do not put any specific value on a park if it  
601 associated with a conventional infrastructure. On contrary the park will be  
602 highly valued if is associated with the green infrastructure. One possible in-  
603 terpretation of this result is that the park and the green infrastructure may  
604 be perceived as two highly complementary goods. Another explanation is  
605 the “endowment effect” we have discussed previously.

606 As expected from the descriptive statistics, WTP is significantly impacted  
607 by respondent’s income and respondent’s frequency of visits to the Gorla  
608 Maggiore park. The higher is the household income, the higher will be the

609 WTP. In addition, respondents reporting that they went to the park at least  
610 20 times during the last 12 months have an additional WTP which varies  
611 between 6.7 and 7.8 euros per household and per year.

612 Since the four alternative infrastructures are directly related to the level of  
613 ecosystem services they provide (attributes “low”, “medium” and “high”),  
614 our estimates may directly be interpreted in terms of WTP per attribute.  
615 More specifically, the WTP for high and medium levels of recreational ac-  
616 tivities is estimated to be 19.04 and 2.16 euros per household and per year  
617 (reference category is low level of recreational activities). The WTP for a  
618 high level of biodiversity is estimated to be 4.13 euros per household and  
619 per year (reference category is low level of biodiversity). Finally the joint  
620 WTP for a high level of pollution control and a high level of flood control is  
621 estimated to be 2.57 euros per household and per year.

#### 622 *4.4. Using contingent valuation for informing public decision-making*

623 We perform in this section some back-of-the-envelope calculation to pro-  
624 vide an estimate of the net benefits resulting from the implementation of the  
625 four contingent valuation scenarios. We use a cost-benefit analysis (CBA)  
626 approach to compare the relevance of the proposed alternative infrastruc-  
627 tures based on a monetary criterion. This retrospective analysis provides a  
628 way for policy-makers to check if the decision to build the Gorla Maggiore  
629 water park can be rationalized ex-post based on some economic criteria. A  
630 more comprehensive approach would have been to incorporate the costs and  
631 benefits of the co-production process into an ecosystem services accounting,  
632 but the methodology is still under development (Villa et al., 2014).

633 Implementing a CBA implies to compare some costs and benefits that

634 may occur at different dates. This is particular important in our case since  
635 each of the four proposed infrastructures has a life expectancy of 20 years.  
636 To make these monetary flows comparable, costs and benefits must then be  
637 expressed in present terms. This raises the issue of using an appropriate  
638 discounting rate. As well-known, net present values are highly sensitive to  
639 the choice of the discount factor, especially when there is some uncertainty  
640 regarding the values to be discounted Gollier and Weitzman (2010). When  
641 conducting our CBA, we will then report the discounted net benefits for each  
642 scenario for three different interest rates (2%, 3% and 4%).

Table 6: Cost benefit analysis of contingent valuation scenarios

Scenario	Construction cost		Maintenance cost		Individual WTP €/per year	Discounted net benefits <sup>†</sup>	
	1,000 €	1,000 €	1,000 €	1,000 €		1,000 €	1,000 €
	(a)	(b)	(a)	(b)		2%	3%
							4%
Political jurisdiction market extent: Gorla Maggiore municipality (2,045 households)							
P1 : green & park	820.0	80.0	2.6	1.0	28.2	5	-68
P2 : green & poplar	820.0	0.0	2.6	0.0	10.2	-515	-539
P3 : conventional & park	794.7	50.0	11.8	3.6	5.9	-886	-881
P4 : conventional & poplar	794.7	0.0	11.8	0.0	3.5	-861	-855
Economic jurisdiction market extent: Gorla Maggiore and Fagnano Olona municipalities (6,907 households)							
P1 : green & park	820.0	80.0	2.6	1.0	28.2	2,292	2,033
P2 : green & poplar	820.0	0.0	2.6	0.0	10.2	308	217
P3 : conventional & park	794.7	50.0	11.8	3.6	5.9	-409	-443
P4 : conventional & poplar	794.7	0.0	11.8	0.0	3.5	-579	-595

<sup>†</sup>: Aggregated net benefits discounted over a period of 20 years.

(a): infrastructure

(b): landscaping

643 To compute the total cost of each infrastructure, we have relied on infor-  
644 mation provided by IRIDRA, the engineering private firm which was respon-  
645 sible for the design and the construction of the Gorla Maggiore park. We  
646 have considered both construction and maintenance costs. When presenting  
647 these costs in Table 6, we make the distinction between infrastructure and  
648 landscaping expenses since they differ across the proposed infrastructures.

649 The measure of the benefits is less straightforward, first because our WTP  
650 may not cover the full range of services offered by the park, and second due  
651 to the need to define the relevant market on which individual benefits must  
652 be aggregated.

653 In our CV setting, we have considered the four main ecosystem services  
654 delivered by the park (i.e. pollution control, flood prevention, recreational  
655 use and biodiversity or wildlife support). Although these services have been  
656 recognised to be of first importance by stakeholders, the Gorla Maggiore park  
657 may deliver additional services which will not be accounted for here. This  
658 is for example the case for the educational service (the park is used by local  
659 primary schools for teaching ecology to pupils) or for the local climate regu-  
660 lation service (the park contributes to micro and regional climate regulation  
661 and to air quality). It follows that our benefit measure should be viewed as  
662 a lower bound of the true value of the proposed infrastructures.

663 The relevant market (i.e the area on which individual benefits are aggre-  
664 gated) must be first defined. This market delineation is known to be one  
665 of the most controversial issue in environmental valuation (Bateman et al.,  
666 2006). We consider two extents of market respectively based on a *political*  
667 *jurisdiction* and an *economic jurisdiction* approach. A political jurisdiction

668 is a conservative definition of the market extent limited to households shar-  
669 ing the cost of implementing the proposed infrastructure (Pate and Loomis,  
670 1997; Bateman et al., 2006). In our case, the political jurisdiction corre-  
671 sponds to households belonging to the Gorla Maggiore municipality where  
672 the park has been built.

673 An economic jurisdiction is an alternative definition of the market extend  
674 which consists in accounting for all households who hold economic values  
675 regarding the proposed infrastructure (Bateman et al., 2006). In our specific  
676 case, the Gorla Maggiore proposed infrastructures forms the border between  
677 two municipalities namely Gorla Maggiore and Fagnano Olona, the later one  
678 having also a direct access to the park. We will then consider an economic  
679 jurisdiction corresponding to all households living in the municipalities of  
680 Gorla Maggiore and Fagnano Olona. It is clear that other definitions for the  
681 market extent could have been considered, especially since all beneficiaries  
682 from the services provided by the proposed infrastructures may not neces-  
683 sarily belong to the political or the economic jurisdictions. For instance,  
684 the regulating services such as pollution and flood control will benefit in the  
685 first place to households in the municipalities of Gorla Maggiore and Fag-  
686 nano Olona, but also to households in municipalities located downstream. A  
687 larger market may then be considered for the aggregation of individual ben-  
688 efits. The aggregated benefits for a given valuation scenario are then given  
689 by multiplying the individual WTP reported in Table 6 by the number of  
690 households belonging to the relevant market. We implicitly assume that the  
691 WTP is not impacted by the distance to the proposed infrastructure. The  
692 interested reader may refer to Bateman et al. (2006), Kozak et al. (2011),

693 Schaafsma, Brouwer and Rose (2012), Sen et al. (2014), Perino et al. (2014)  
694 for works having considered spatial decay functions in the context of envi-  
695 ronmental valuation studies. Since the relevance of using a distance decay at  
696 a very local scale has never been empirically validated, we do not consider  
697 this issue in the spatial aggregation of benefits.

698 Results presented in Table 6 call for a few comments. First, the defini-  
699 tion of the market extent matters for the result of the CBA. With a *political*  
700 *jurisdiction* definition of the market, we get a positive net present value only  
701 for the scenario *P1* (green infrastructure & park) whereas by considering an  
702 *economic jurisdiction* definition, both scenario *P1* (green infrastructure &  
703 park) and *P2* (green infrastructure & poplar) result in a positive discounted  
704 net benefit. Second, the CBA results are also highly impacted by the choice  
705 of the discount factor. For instance, when considering an interest rate equal  
706 to 2% with a *political jurisdiction* definition of the market, we get a positive  
707 discounted net benefit equal to 5,121 euros. The discounted net benefit be-  
708 comes negative with a 3% interest rate. Third, whatever the interest rate  
709 considered, scenario *P1* (green infrastructure & park) provides the highest  
710 discounted net benefits. This is not surprising given the high individual WTP  
711 for this infrastructure. Fourth, whatever the interest rate and the market ex-  
712 tent definition, the net present value of benefits for scenario *P3* (conventional  
713 infrastructure & park) and *P4* (conventional infrastructure & poplar) are al-  
714 ways negative, which means that they should not be implemented based on  
715 our CBA criterion. This result may be driven by the rather restrictive defi-  
716 nition of the market extent we have used in Table 6, and by the benefits we  
717 have accounted for. Indeed it should be stressed that by relying on a WTP

718 approach, we have not formally measured the total social benefits associated  
719 to each of the four proposed infrastructures, but mainly an associated direct  
720 use value. Inclusion of non-use values and values related to potential future  
721 use (option and bequest values) may have significant impacts on the result of  
722 the CBA (Hanley, Schlpfer, and Spurgeon, 2003). In addition, some indirect  
723 effects of building a park such as enhancement of community cohesion or  
724 increase in nearby residential property values are not accounted for in our  
725 analysis.

## 726 **5. Conclusion**

727 A contingent valuation approach has been used to estimate how house-  
728 holds value different multipurpose infrastructures (conventional or green) for  
729 managing water pollution and flood control. As a case study we have con-  
730 sidered the Gorla Maggiore water park located in the Lombardy Region, in  
731 Northern Italy. This neo-ecosystem which includes a green infrastructure to  
732 treat waste water, store excess rain water and provide recreational services  
733 to the population, is the first one of this type built in Italy. A novel aspect  
734 of our research is that it not only considers the values people hold for differ-  
735 ent water ecosystem services (pollution removal, recreative use, biodiversity,  
736 flood risk reduction), but also their preferences for how those outcomes are  
737 achieved (through conventional or green infrastructures). To this end, we  
738 have implemented an attribute-based contingent valuation approach Moore,  
739 Holmes, and Bell (2011). The results indicate that the type of infrastructure  
740 delivering the ecosystem services (conventional or green) does have an impact  
741 on individuals' preferences for freshwater ecosystem services. By considering



742 the type of infrastructures within the choice model, we gain a richer under-  
743 standing of the relationship between social welfare and freshwater ecosystem  
744 services.

745 Our empirical results reveal a positive and significant WTP for the green  
746 infrastructure (compared to the conventional one). Moreover, we find a spe-  
747 cific premium for a project combining a green infrastructure together with  
748 a recreational park. This premium is quite significant since it varies from  
749 14.7 to 16.5 euros per household and per year, depending upon the model  
750 considered. The WTP depends on some characteristics of respondents. In  
751 particular, it is significantly impacted by respondent's income and respon-  
752 dent's frequency of visits to the Gorla Maggiore park.

753 We argue that WTP surveys may be useful for regional planning Van-  
754 dermeulen, Verspecht, Vermeire, Huylenbroeck, and Gellynck (2011). As  
755 demonstrated in our paper, the elicited WTP may help decision-makers to  
756 prioritise their long-term investment decisions. In addition, the survey can  
757 be an important instrument of stakeholder participation in regional spatial  
758 planning Wilker and Rusche (2014). In our case, both the representatives of  
759 the Gorla Maggiore municipality and the Lombardy region have been directly  
760 involved into the design of the survey and the analysis of the results. We be-  
761 lieve that both a good understanding of the benefits local populations get for  
762 green infrastructures and involvement of local stakeholders in the decision-  
763 process are two important components of any welfare-enhancing regional spa-  
764 tial planning. From a policy perspective, we also believe that implementing  
765 our contingent valuation survey in municipalities which are considering the  
766 possibility to build similar green infrastructures in Lombardy could provide

767 complementary results to the ones presented here.

768 Lastly, even if urban parks may be viewed as a cost-effective solution  
769 for providing multiple ecosystem services, their development at a large scale  
770 may raise some policy challenges. First, green open spaces usually benefit  
771 to a population dispersed on a wider area than the one actually supporting  
772 the cost of the infrastructure (the political and the economic jurisdictions  
773 usually do not fully overlap). This may result in a free riding problem and  
774 an under-provision of this kind of public good. Second, in some urban areas  
775 building a green infrastructure may create a tension between the high value  
776 of land for development and the greater demand for these spaces due to  
777 the high numbers of people. Again, involvement of local stakeholders in the  
778 decision-process emerges as a crucial issue.

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